

## Message Text

SECRET

PAGE 01 SALT T 03996 211345Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00

INRE-00 ACDE-00 /026 W

-----211352Z 123568 /50

P R 211325Z MAY 77

FM USDEL SALT TWO GENEVA

TO SECSTATE WASHDC PRIORITY 3297

INFO AMEMBASSY MOSCOW

SECRET SALT TWO GENEVA 3996

EXDIS/SALT

E.O. 11652: XGDS-1

TAGS: PARM

SUBJECT: NON-CIRCUMVENTION/NON-TRANSFER (SALT TWO-1184)

REFS: (A) STATE 116859; (B) STATE 116947

1. I BELIEVE PARAGRAPH 5 OF REFERENCE (A) HAS BEEN OVERTAKEN BY EVENTS SINCE: FIRST, STATE DEPARTMENT SPOKESMAN IN ANNOUNCING RENEWAL OF DELEGATION TALKS TO GENEVA REFERRED TO INTENTION TO DISCUSS FOUR ISSUES, INCLUDING NON-CIRCUMVENTION AND NON-TRANSFER. SECOND, I HAVE ADVISED SEMENOV THAT ALTHOUGH WE HAVE NO COUNTER-PROPOSAL TO TABLE AND WOULD HAVE TO CONSULT WITH WESTERN ALLIES IN ANY EVENT, WE ARE PREPARED TO HEAR FURTHER EXPLANATIONS FROM AND TO QUESTION SOVIETS RE THEIR PROPOSALS. (IN THIS REGARD, IT SHOULD BE NOTED THAT SOVIETS ON THURSDAY DISCUSSED IN DRAFTING WORKING GROUP OUR DATA BASE PROPOSAL FOR THE FIRST TIME, AND IN TURN, NON-CIRCUMVENTION IS ON THE AGENDA FOR THE DRAFTING WORKING GROUP ON MONDAY, MAY 23.) THIRD, SECRETARY VANCE INFORMED FOREIGN MINISTER GROMYKO DURING THEIR RECENT TALKS THAT THE ISSUE OF NON-CIRCUMVENTION WAS AN ITEM THAT WAS BEFORE THE DELEGATIONS FOR NEGOTIATION TOWARD A MUTUALLY ACCEPTABLE SOLUTION. FINALLY, NAC BRIEFING OUTLINED IN REFERENCE (B), DESCRIBES CURRENT DISCUSSION OF THE ISSUE HERE

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WITH THE SOVIET DELEGATION.

2. WE ARE WORKING INTERNALLY ON DEVELOPING A GENERAL NON-CIRCUMVENTION PROVISION WHICH WOULD BE MUTUALLY ACCEPTABLE TO BOTH SIDES WHILE AT THE SAME TIME SATISFYING SOVIET CONCERNS ON NON-TRANSFER. ALSO, CONSISTENT WITH PREVIOUS COMMITMENTS, WE OF COURSE WILL KEEP OUR NATO ALLIES APPRISED OF OUR DISCUSSIONS

ON THIS ISSUE. TO THIS END, IN ADDITION TO BRIEFING THE  
NAC AS APPROVED IN REFERENCE (B), THE SEPARATE SESSION WITH  
PERM REPS ONLY WILL DEBRIEF THE SECRETARY VANCE/FOREIGN  
MINISTER GROMYKO MEETINGS, INCLUDING AN OUTLINE OF THEIR CON-  
VERSATION ON THIS ISSUE. WARNKE

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NNN

## Message Attributes

**Automatic Decaptoning:** Z  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SALT (ARMS CONTROL), NEGOTIATIONS  
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**Decapton Date:** 22 May 2009  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009